

Message Text

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ACTION ACDA-19

INFO OCT-01 EUR-25 EA-11 IO-14 ISO-00 CIAE-00 DODE-00

PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01

PRS-01 SPC-03 SS-20 USIA-15 SAM-01 SCI-06 FEA-02

AEC-11 NSF-04 DRC-01 /172 W
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R 311301Z JAN 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC 0069

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY TOKYO

AMEMBASSY BERN

AMEMBASSY MOSCOW

AMEMBASSY VIENNA

USMISSION EC BRUSSELS

USMISSION NATO BRUSSELS

USMISSION IAEA VIENNA

C O N F I D E N T I A L SECTION 01 OF 02 BONN 01653

VIENNA FOR MBFR DEL AND MR. MILLER

E.O. 11652: GDS

TAGS: PARM, GW

SUBJECT: RATIFICATION OF NPT AND EURATOM IAEA VERIFICA-
TION AGREEMENT

REF: BONN 1318

BEGIN SUMMARY: FRG DISARMAMENT COMMISSIONER ROTH HAS PRO-
VIDED US WITH SUBSTANCE OF PROPOSED FRG DECLARATION ON
NPT RATIFICATION. ROTH EXPECTS SLIGHT MAJORITY OF CDU TO
ABSTAIN ON NPT RATIFICATION, WITH ABOUT 15-20 PERCENT
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VOTING "NO" AND 25 PERCENT VOTING "YES"; RATIFICATION MAY

BE COMPLETED BY APRIL. PROBLEMS MIGHT THEN ARISE CONCERNING DEPOSIT OF RATIFICATION INSTRUMENTS GIVEN ARTICLES 23 AND 25 OF VERIFICATION AGREEMENT AND SLOW ITALIAN RATIFICATION TIMETABLE. GERMANS PLAN TO RAISE THIS PROBLEM WITH ITALY AND DESIRE U.S. SUPPORT. ROTH ALSO VOICED INTEREST IN NPT REVIEW CONFERENCE. END SUMMARY

1. AFTER CONFIRMING TIMETABLE FOR FRG PARLIAMENTARY RATIFICATION PROCEEDINGS REPORTED IN REFTEL - PARA 1, ROTH SAID GERMAN GOVERNMENT PLANNED TO DISCUSS PROPOSED FRG DECLARATION WITH CDU/CSU OPPOSITION FEB 11, JUST BEFORE FEB 12 CDU/CSU BUNDESTAG GROUP MEETING AND FEB 13 DEFINITIVE FOREIGN AFFAIRS COMMITTEE VOTE. ROTH SAID HE WOULD PROVIDE US WITH TEXT OF GOVERNMENT DECLARATION ONCE IT WAS IN FINAL FORM. HE DESCRIBED SUBSTANCE OF DECLARATION GOVERNMENT PROPOSES TO USE AS FOLLOWS.

2. ROTH SAID TEXT WOULD LARGELY FOLLOW NOV 28, 1969 DECLARATION HANDED TO THE 3 DEPOSITARY STATES WHEN THE FRG SIGNED THE NPT. OBSOLETE ASPECTS OF EARLIER TEXT WOULD BE EITHER OMITTED OR UPDATED. AS PRESENTLY ENVISAGED, NEW DECLARATION WOULD BE SHORT AND WOULD INCLUDE 5 POINTS. DECLARATION WOULD START BY SAYING FRG CONSIDERED NPT TO BE A MAJOR STEP FORWARD IN THE EFFORT TO PREVENT NUCLEAR WAR; STATES, PARTICULARLY NUCLEAR POWERS, WOULD BE ENCOURAGED TO TAKE FURTHER ACTION IN THE FIELD OF NUCLEAR DISARMAMENT. TEXT WOULD NOTE THAT FRG SECURITY IS AND WOULD CONTINUE TO BE VESTED IN AND BASED ON NATO MEMBERSHIP. MOREOVER, NOTHING IN NPT COULD BE INTERPRETED TO HINDER GOAL OF TRANSFORMING, BEFORE THE END OF THE PRESENT DECADE, THE WHOLE COMPLEX OF THE RELATIONS OF EC MEMBER STATES INTO EUROPEAN UNION; (THIS FORMULATION IS TAKEN FROM PARA 16 OF OCT 1972 PARIS SUMMIT COMMUNIQUE -- SEE PARIS 20154). IMPORTANCE OF FREEDOM IN SCIENCE AND TECHNOLOGY, REFERRED TO IN NPT ARTICLE 4 ALSO WOULD BE NOTED AS IN FRG 1968 DECLARATION. FINALLY, DECLARATION WOULD VOICE HOPE THAT

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PRS-01 SPC-03 SS-20 USIA-15 SAM-01 SCI-06 FEA-02

AEC-11 NSF-04 DRC-01 /172 W
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R 311301Z JAN 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC 0070

INFO AMEMBASSY LONDON

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 01653

EXAMPLE OF U.S. AND UK READINESS TO IMPLEMENT NUCLEAR
SAFEGUARDS WOULD BE FOLLOWED BY OTHER NUCLEAR POWERS.

3. ROTH SAID NEW DECLARATION WOULD BE HANDED TO 3
DEPOSITARY POWERS AS PART OF INSTRUMENTS OF RATIFICATION
AND WOULD BE PUBLISHED ON THE SAME DATE. DECLARATION
WOULD REFER TO 1968 FRG DECLARATION AND NOTE.

4. ROTH SAID HE DOUBTED WHETHER NEW FRG DECLARATION
WOULD SATISFY IN SUBSTANCE THE DEMANDS OF THE CDU/CSU
OPPOSITION. HE SAID FRG IS NOT RPT NOT PREPARED TO
MEET CDU DEMAND THAT DECLARATION CONFIRM AMERICAN
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INTERPRETATIONS. GERMAN GOVERNMENT HOLDS VIEW THAT
SOVIETS HAVE NOT CONTRADICTED AMERICAN INTERPRETATIONS

AND RENEWED FRG CONFIRMATION WOULD MERELY ATTRACT SOVIET OBJECTIONS. MOREOVER, ROTH CONSIDERS EUROPEAN OPTION QUESTION TO BE ESSENTIALLY A FALSE ISSUE, AS BRITISH AND OR FRENCH WOULD ONLY AGREE TO JOIN THEIR NUCLEAR CAPABILITIES IN A EUROPEAN FORCE ONCE A FEDERATED STATE WITH A TRULY JOINT COMMAND AND CONTROL STRUCTURE IS ESTABLISHED--ISSUE WOULD BE ACADEMIC UNTIL THIS POINT.

5. ROTH SAID HE BELIEVED CDU/CSU PARLIAMENTARY GROUP WAS DIVIDED INTO ROUGHLY 25 PERCENT WHO WOULD VOTE YES, PERHAPS 15-20 PERCENT THAT WOULD VOTE NO AND A SLIGHT MAJORITY WHICH HE EXPECTED TO ABSTAIN. ROTH SAID HE EXPECTED GERMAN PARLIAMENT TO CONCLUDE RATIFICATION PROCEEDINGS IN APRIL BUT THAT DIFFICULTIES COULD THEN ARISE CONCERNING DEPOSIT OF INSTRUMENTS OF RATIFICATION. HE SAID ARTICLES 23 AND 25 OF VERIFICATION AGREEMENT PROVIDE THAT ONLY PARTIES TO THE NPT CAN PARTICIPATE IN THE EURATOM IAEA VERIFICATION ARRANGEMENTS. WHILE THE DANES, IRISH AND UK HAVE ALREADY RATIFIED AND THE BENELUX COUNTRIES ALSO ARE EXPECTED TO RATIFY BY APRIL, ITALY SO FAR HAS ONLY SUBMITTED VERIFICATION AGREEMENT BUT NOT NPT TO CHAMBER OF DEPUTIES. GERMAN EMBASSY INQUIRY IN ROME LAST WEEK PRODUCED INCONCLUSIVE REPLY. GERMANS ARE CONCERNED THAT LENGTHY DELAY IN RATIFICATION PROCESS COULD RAISE PROBLEM OF 18 MONTH TIME LIMIT IN NPT ARTICLE 3. ACCORDINGLY, FRG POL DIRECTOR VAN WELL PLANS TO RAISE THIS TOPIC AT FEB 6-7 POLITICAL COMMITTEE MEETING AND GERMANS WOULD THEN FOLLOW UP WITH DEMARCHE IN ROME ONCE FRG RATIFICATION PROCESS CONCLUDED. ROTH SAID BONN WOULD APPRECIATE US SUPPORT AT THAT TIME.

6. IN CLOSING, ROTH NOTED THAT PREPARATIONS PROBABLY WOULD START IN FORESEEABLE FUTURE FOR NPT REVIEW CONFERENCE. HE SAID FONOFF IS COMMENCING ANALYSIS OF TOPIC AND WOULD HOPE TO HAVE INITIAL DISCUSSION OF ISSUES WITH USG THIS SPRING.

HILLENBRAND
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Message Attributes

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Draft Date: 31 JAN 1974
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Disposition Approved on Date:
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Disposition History: n/a
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